#### **Nuclear Staffing Benchmarking Analysis**

A Report For:



February 3, 2012



### Report Agenda – Executive Summary

- Executive Summary
- Objectives
- Approach
- Establishing Benchmarks
- Findings
- Appendices



### **Tasking And OPG Employee Counts**

- Goodnight Consulting was tasked with:
  - > Benchmarking OPG nuclear staffing levels against other North American nuclear operators
  - ➤ Identifying significant differences in staffing levels from the benchmarks
  - > Analyzing the nature of the differences
  - > Reviewing and commenting on the direction of the current business plan as it relates to nuclear staffing levels
- 5,574 OPG employees were included in the study (as of July 2011) consisting of: 2,176 at Pickering, 1,352 at Darlington, and 1,858 Nuclear Support and 188 Dedicated Corporate Support
- 2,101 OPG Employees in the following groups were excluded from benchmarking (see pgs. 14-16 for more detail)

| Group          | Total FTEs |
|----------------|------------|
| CANDU-Specific | 1,031      |
| OPG-Specific   | 285        |
| Generic        | 732        |
| Other          | 53         |
| Total          | 2101       |



#### **Contractor And Benchmark Counts**

- OPG's total contractor spend was assessed, and 382 additional FTEs were identified for a total functional staffing count of 5,956
- OPG's employee staffing and contractor support for the nuclear program were analyzed and adjusted to align with available benchmark data
- An OPG CANDU benchmark was developed totaling 5,090 FTES based on large (>800 Mwe) Pressurized Water Reactors
- CANDU vs. PWR differences are also addressed in derivation of OPG Nuclear Staffing to be benchmarked (see slides 14-16)
- OPG staffing levels were compared to the industry benchmark data on a functional and process area basis, and gaps were identified



Filed: 2013-09-27 EB-2013-0321 Ex. F5-1-1 Part a

# Benchmarking Summary: Total OPG Nuclear Benchmark is 5,090

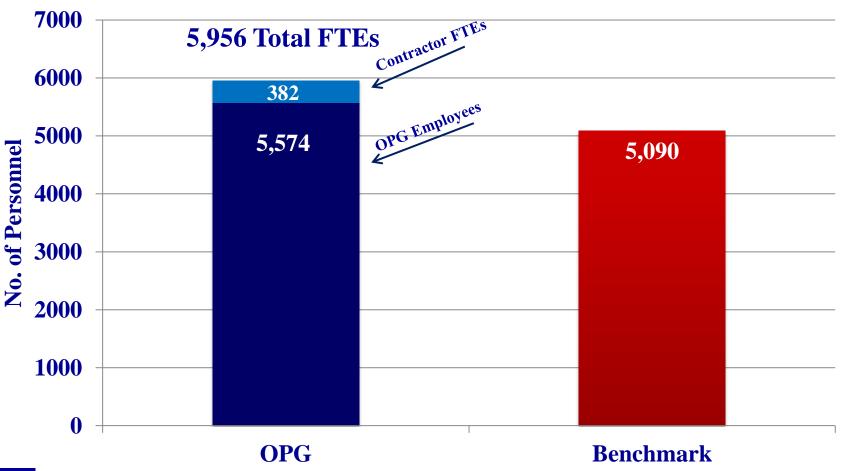
- A benchmark of 965 was derived from Large 2-Unit US PWR staffing
- Adjustments were applied for:
  - **▶** Net differences in CANDU vs. PWR technologies¹
  - > OPG work week differences
  - **▶** Workload requirements for Units 2 & 3 at Pickering A<sup>2</sup>
- Scaling factors were applied to identify 4-Unit CANDU benchmarks
- These benchmarks include contractor FTEs and corporate nuclear support

|  | 2-Unit PWR | PA    | РВ    | DN    | Total |
|--|------------|-------|-------|-------|-------|
| 2-Unit U.S. PWR Benchmarks             | 965        |       |       |       |       |
|  |            |       |       |       |       |
| Adjustment for 2-Unit CANDU            | 82         |       |       |       |       |
|  |            |       |       |       |       |
| Preliminary 2-Unit CANDU Benchmark     | 1,047      | 1,047 | 1,047 | 1,047 |       |
|  |            |       |       |       |       |
| Adjustment for 35 Hour Week            |            | 58    | 58    | 58    |       |
|  |            |       |       |       |       |
| Adjustment for Pickering A Units 2 & 3 |            | 17    |       |       |       |
|  |            |       |       |       |       |
| Adjustment for Scaling 2 to 4-Units    |            |       | 879   | 879   |       |
|  |            |       |       |       |       |
| Total                                  |            | 1,122 | 1,984 | 1,984 | 5,090 |



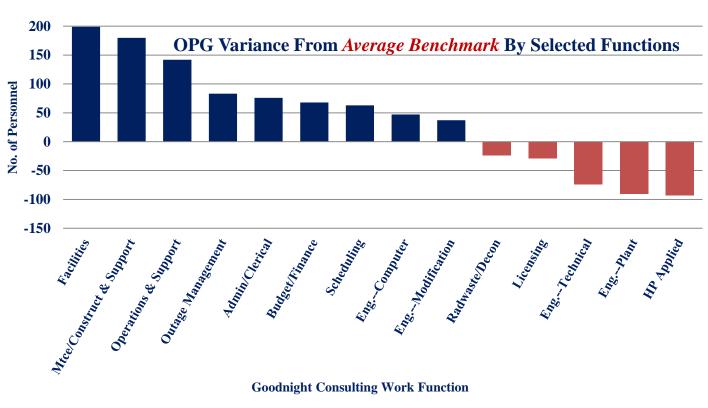
<sup>1</sup>CANDU vs. PWR differences also addressed in derivation of OPG Nuclear Staffing to be benchmarked (see slides 14-16) <sup>2</sup>Maintenance of common facilities with the two shutdown units

## OPG Staffing, Including Contractor FTE's Is 866 Above the Benchmark





# Total Staffing: 23 Functional Areas Are Staffed Above the *Average Benchmark*, 14 are Below







### **OPG Staffing Analysis Conclusions**

- Benchmark analysis indicates OPG exceeds benchmark by 866 FTEs
- OPG is generally headed in the right direction by taking action to reduce their headcount; more than half of the staffing above the benchmark will be reduced by end of 2014 based on OPG's business plan
- A comprehensive workforce plan will be necessary to ensure staff reductions are appropriately pursued by functional area, and to direct backfilling after attrition to the appropriate areas



### Report Agenda – Objectives

- Executive Summary
- Objectives
- Approach
- Establishing Benchmarks
- Findings
- Appendices



#### **Objectives of the Study**

- Benchmark OPG nuclear staffing levels against other North American nuclear operators
- Identify the source of any significant differences in staffing levels
- Analyze the nature of the differences
- By referencing the OPG 2012 business plan, analyze OPG's planned 2014 staffing levels and compare them with the benchmarks
  - Note: Major project staffing, (e.g. the Darlington Refurbishment project and the Darlington New Nuclear Project) was excluded from this study



#### Report Agenda – Approach

- Executive Summary
- Objectives
- Approach
- Establishing Benchmarks
- Findings
- Appendices



### **Approach To Nuclear Staffing Benchmarking**

#### Count OPG nuclear staffing supporting steady-state operations

- Identify applicable OPG personnel supporting steady-state operations
  - · Outage planning/scheduling and preparation are included, outage workforce are excluded
- Exclude non-nuclear and/or non-benchmarkable OPG personnel (examples provided on slides 14-16)
- Identify applicable contractors (those providing baseline support) as Full-Time Equivalents (FTEs)
- Assign OPG and contractor personnel/FTEs to standardized nuclear work functions to allow for comparisons that are not driven by job or organization titles

#### Develop staffing benchmarks reflecting steady-state operations

- Identify applicable nuclear plants/nuclear organizations as the benchmarking source
- Identify staffing benchmarks from functional staffing data using selected nuclear plants/organizations for comparison
- Adjust for technical/design differences (i.e. PWR vs. CANDU)
- Adjust for regulatory and/or work rule differences (i.e. 35 vs. 40 hour work week)
- Apply adjustments and develop final functional staffing benchmarks
- From functional benchmarks, identify organizational benchmarks (site vs. corporate)
- Compare OPG and industry benchmark staffing levels



### We Apply Several Key Assumptions In ้ 'Our Staffing Benchmarking Methodology

#### Benchmarks Are From Steady State, On-Power Activities

Plants are considered to be in steady state operation:

- Short-term & outage contractors *excluded*
- Baseline contractors are *included*
- Major initiatives (i.e. Darlington Refurbishment, PWR
   Steam Generator Replacement, PWR Vessel Head
   replacements, etc.) are <u>excluded</u>

## **Average Productivity Is Assumed**

No productivity adjustments are applied to the benchmarks or OPG staffing; however the benchmarks were adjusted for 35 vs. 40 hr work weeks where applicable

#### Current Vacancies Excluded

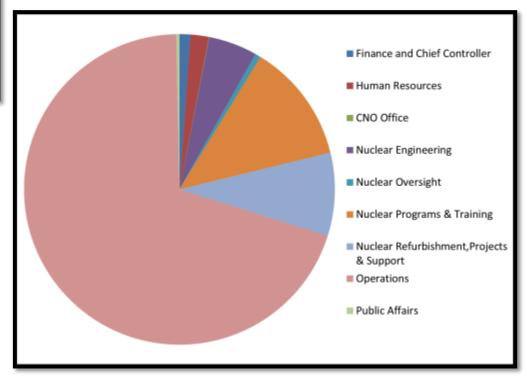
Benchmark staffing levels do not include permanent vacancies, i.e. vacancies not expected to be filled in the next 30 days are not counted. Regular staff absences (e.g. maternity leave or long term disability leave) are not counted as "regular staff", but may be captured as non-regular staff i.e. temporary backfills



Filed: 2013-09-27 EB-2013-0321 Ex. F5-1-1 Part a

# **5,574 OPG Employees Were Analyzed For Benchmarking**

|   | Employees |
|---|-----------|
| Finance and Chief Controller              | 64        |
| Human Resources                           | 106       |
| CNO Office                                | 2         |
| Nuclear Engineering                       | 282       |
| Nuclear Oversight                         | 33        |
| Nuclear Programs & Training               | 694       |
| Nuclear Refurbishment, Projects & Support | 481       |
| Operations                                | 3,894     |
| Public Affairs                            | 18        |
| <b>Grand Total</b>                        | 5,574     |





# CANDU-Unique, Refurbishment, New Build, & OPG-Unique Activities Were Excluded (1 of 2)

- CANDU-Specific (i.e. unique to CANDU design) Exclusions [1,031 FTEs]:
  - <u>Fuel Handling</u> On-line fuel handling is unique to CANDU design; comparable function in PWR reactors occurs during outages hence excluded
  - <u>Heavy Water Handling</u> Unique to CANDU design and has no comparable light water reactor activity
  - <u>Tritium Removal Facility</u> Unique to CANDU design and has no comparable light water reactor activity
  - <u>Feeder and Fuel Channel Support</u> Unique to CANDU design and has no comparable light water reactor activity
  - Other CANDU-Specific support to excluded functions
- OPG Specific Exclusions [285 FTEs]:
  - <u>Units 2 & 3 Safe Store Support</u> Out of Scope
- <u>Major Projects/ One time initiatives</u> (e.g. Darlington Refurbishment, New Build, Pickering B Continued Operations) Out of Scope

# CANDU-Unique, Refurbishment, New Build, & OPG-Unique Activities Were Excluded (2 of 2)

- Generic Exclusions (Both CANDU & PWR activities but excluded as non baseline/non steady state) [732 FTEs]:
  - <u>Nuclear waste and used fuel</u> These functions are not performed by the nuclear operators in the industry benchmark database
  - Outage execution activities Most work is performed during outages, which are not in our benchmark data; remaining portion (less than 10%) were applied as "online" support to various functions (Quality Control/Non Destructive Examination and Maintenance/Construction Support)
  - <u>Water treatment</u> These functions are not performed by the nuclear operators in the industry benchmark database



# Other Personnel Were Excluded Ex. F5-1-1 Part a Based On A Lack Of Comparable Benchmarks

#### • Other [53 FTEs]:

- Security excluded consistent with OPG Security policy
- <u>Information Management</u> that provides direct support to Nuclear was also excluded as a majority of this service is provided via an outsourced contract that cannot be readily translated into an accurate number of baseline FTEs
- Legal no benchmark data is available for this function
- Long Term Leave personnel are not included in the benchmark data
- Total Exclusions: 1,031 + 285 + 732 + 53 = 2,101 FTEs
  - NOTE: Corporate Support i.e. Treasury, Tax, etc. that are not direct support to the nuclear program are not included except for dedicated Corporate Support (e.g. "Nuclear" Finance; "Nuclear" HR that directly supports nuclear operations, etc.)



# Contractor & Overtime Data Were Reviewed And Selected Portions Were Applied

- To accurately portray contractor FTE assignments to functional areas, relevant contractor information was analyzed:
- Non-regular staff: temporary OPG staff backfilling for regular staff absences, e.g.
   maternity leave, or regular staff assigned to outage work
- Staff augmentation contractors: professional staff providing specialized skills, including authorized training contractors or peak work support
- Other purchased services: specialized contractors, such as nuclear safety analysis, and maintenance/construction trades
- Outage contractors and outage overtime were excluded
- Only those contractors that supported steady-state operations ("baseline contractors")
   were selected and assigned to applicable nuclear staffing functions
- OPG overtime data was also analyzed to determine if overtime was being used as a replacement for additional personnel



## Contractor Information Was Converted From Hours or Costs Into FTEs

- OPG provided (July-August 2011 YTD) contractor data in either contractor billed YTD costs, or cumulative contractor YTD hours
- Cumulative contractor billed YTD dollar values were first divided by an average hourly cost that include wages plus benefits, and then by a value to pro-rate the YTD data into annual hours
- Cumulative contractor YTD hours were also divided by the same value to prorate the YTD data into annual hours
- The YTD data was assessed to determine an appropriate annual level of baseline contractor utilization, which resulted in the establishment of 382 baseline contractor FTEs



#### **Applicable Baseline Contractors Includes 382 FTEs**

| Function                         | DN | PA | РВ | Other | Total |
|----------------------------------|----|----|----|-------|-------|
| Admin/Clerical                   | 0  | 0  | 0  | 12    | 12    |
| Chemistry                        | 1  | 0  | 0  | 0     | 1     |
| Document Control                 | 0  | 0  | 0  | 9     | 9     |
| EngComputer                      | 0  | 0  | 0  | 2     | 2     |
| EngPlant                         | 1  | 0  | 0  | 0     | 1     |
| EngReactor                       | 0  | 1  | 1  | 10    | 12    |
| EngTechnical                     | 0  | 0  | 0  | 27    | 27    |
| EngModification                  | 0  | 2  | 0  | 20    | 22    |
| Environmental                    | 0  | 0  | 0  | 2     | 2     |
| Facilities                       | 0  | 0  | 0  | 40    | 40    |
| Fire Protection                  | 0  | 0  | 0  | 1     | 1     |
| HP Support                       | 0  | 0  | 0  | 1     | 1     |
| Maintenance/Construction         | 9  | 27 | 10 | 122   | 168   |
| Maintenance/Construction Support | 5  | 0  | 0  | 20    | 25    |
| Management                       | 0  | 0  | 0  | 1     | 1     |
| Materials Management             | 0  | 0  | 0  | 1     | 1     |
| Nuclear Fuels                    | 0  | 0  | 0  | 10    | 10    |
| Nuclear Safety Review            | 2  | 0  | 0  | 0     | 2     |
| Project Management               | 0  | 0  | 0  | 10    | 10    |
| Training                         | 0  | 0  | 0  | 21    | 21    |
| Warehouse                        | 0  | 0  | 0  | 14    | 14    |
| Total                            | 18 | 30 | 11 | 323   | 382   |



Note: Some of these staff may be used to fill long-term vacancies

Filed: 2013-09-27 EB-2013-0321 Ex. F5-1-1 Pama

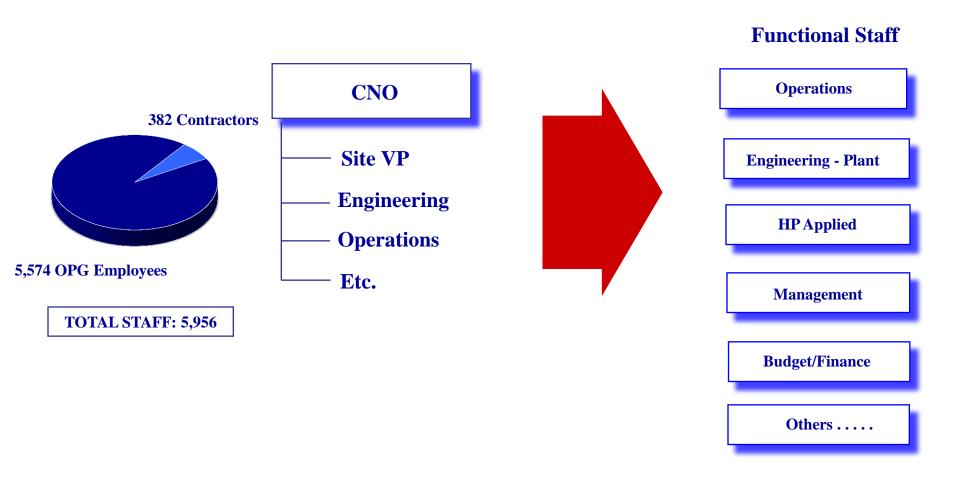
# OPG Overtime Does Not Appear Unusual, And Did Not Impact Our FTE Count

- Overtime calculations are used to determine which functions are consistently recording above average levels of overtime
- Typically, we have observed an average level of 5% to 6% at plants
- The average overtime levels for OPG are 7% in 2010, and 6% in 2011 YTD (Outage overtime was excluded), so no FTE adjustment was made

|                                | 2010 | 2011 |
|--------------------------------|------|------|
| Darlington                     | 00/  | 70/  |
| Darlington                     | 8%   | 7%   |
| Inspection & Maintenance Svcs. | 5%   | 4%   |
| Nuc Programs and Training      | 4%   | 2%   |
| Nuclear Engineering            | 1%   | 1%   |
| Nuclear Oversight              | 1%   | 1%   |
| Nuclear Supply Chain           | 4%   | 4%   |
| Pickering A                    | 10%  | 9%   |
| Pickering B                    | 6%   | 6%   |
| Projects & Modifications       | 5%   | 5%   |



# **OPG Nuclear Staffing of 5,956\* Wäs Categorized Into 40 Work Functions**





\* Security, IMS, Fuel Handling, Heavy Water, Waste Mgt., TRF, Darlington Refurb, Info Management, Legal and Non-Nuclear Corporate were excluded

# OPG Staffing Was Analyzed By 40 Functions Which Are Arranged in 7 Process Areas

#### Operate the Plant

Chemistry
Environmental
Operations
Operations Support

#### Work Management

ALARA
HP Applied
HP Support
Maint/Construction
Maint/Constr Support
Outage Management
Project Management
Radwaste/Decon
Scheduling

#### **Equipment Reliability**

Engineering - Computer Engineering - Plant Engineering - Technical OC/NDE

#### Configuration Management

Design/Drafting
Engineering - Mods
Engineering - Procurement
Engineering - Reactor
Nuclear Fuels

#### Materials & Services

Contracts/Purchasing<sup>1</sup> Materials Mgt Warehouse

#### Loss Prevention

Emergency Prep Fire Protection Licensing Nuclear Safety Review QA Safety/Health Security (Excluded)<sup>2</sup>

#### Support Svcs & Training

Admin/Clerical
Budget/Finance
Communications
Document Control
Facilities
Human Resources
Information Mgmt (Excluded)<sup>3</sup>
Management
Management Assist
Training



<sup>&</sup>lt;sup>1</sup> Contracts and Purchasing functions were combined due to overlap within the benchmark plant set

<sup>&</sup>lt;sup>2</sup> The Security function was excluded consistent with OPG Security Policy

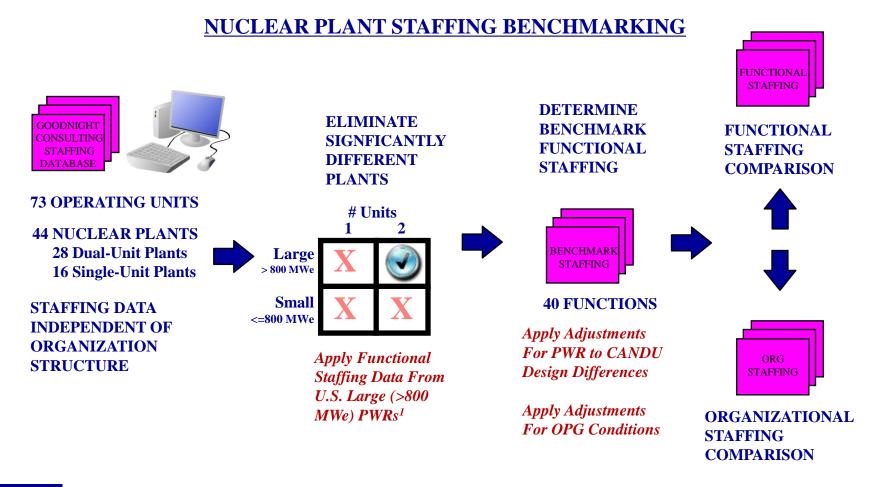
<sup>&</sup>lt;sup>3</sup> Information Mgmt. was excluded due to OPG's inability to derive an accurate contractor FTE headcount for this function

### Report Agenda – Establishing Benchmarks

- Executive Summary
- Objectives
- Approach
- Establishing Benchmarks
- Findings
- Appendices



# Our Approach Begins With Current Staffing Data From Large PWRs (Complex Designs)





<sup>1</sup>See Slide 25 for more detail

- Goodnight Consulting's approach to benchmarking is to apply current information from plants that are the most similar in design to the client's operating plants
- CANDU plants are similar to PWRs in that there are steam generators with similar primary and secondary loops
- Larger capacity PWRS are later model designs, i.e. post TMI. These are more complex designs than either early model PWRs
- This increased complexity in design is closer to the CANDU design than smaller PWRs of an earlier vintage
- Thus, the "most similar" plants in our staffing database are large (over 800 MWe) 2-Unit PWRs
- Using these as the basis for the benchmarks, we were able to:
  - a) identify technology differences between these plants and CANDUs (which are relatively less different than small, older PWRs and all BWRs)
  - b) develop scaling factors for 2 up to 4 units to develop modeled 4-Unit CANDU staffing levels



Filed: 2013-09-27 EB-2013-0321

# To Determine Adjustments For CANDU™Design Differences, We Reviewed Many Technical Areas

#### Design & Operational Consideration Areas – PWR to CANDU Benchmark Conversion

- Vacuum Building
- Gadolinium Nitrate Injection
- Liquid Zone Control System
- Health Physics / ALARA / Environmental
- Annulus Gas Systems
- Inspection and Testing
- In Service Inspection / Non-Destructive Examination
- Surveillance Testing
- Materials
- Carbon Steel Primary Heat Transport System
- Fuel Channels (Zr Alloy)
- Systems and Major Components
- 12 steam generators & 16 Main HTS Pumps/unit at Pickering
- Engineering and Maintenance Programs
- PM Program Tasks / Activities
- Mechanical Components
- Electrical Components

- Instrumentation and Controls /Computers
- Reactivity Management in Calandria design, Fuels
- Corrective / Elective / Preventive Maintenance Backlogs
- Radioactive Source Term
- Building and Support Systems Maintenance
- Canadian Nuclear Safety Commission (CNSC)
- OPG as initial point of contact for CANDU Generic Issues
- Nominal 5-year License Interval
- Supply Chain
- Demineralized Water Consumption
- Design Philosophy Differences
- Separation of Control and Safety Channels
- PWR Systems, Programs, and Issues
- Turbine Driven Auxiliary Feedwater
- Condensate Polishing
- Boric Acid Corrosion
- Etc.

Further detail provided in Appendix D



## Some Functional Staffing Is Independent Of Nuclear Plant Design/Technology Type

- Several functional staffing areas are support activities where the staffing level is a ratio of other total staff:
  - Admin/Clerical
  - Budget/Finance
  - Human Resources
  - Information Management
  - Management
  - Safety/Health
- Other functional staffing benchmarks are determined first, then the respective ratios for these functional areas are applied to identify total staffing requirements



# 2-Unit CANDU Staffing Benchmark Is 1,047 Personnel (Includes Corp & Contractors)

| Staffing Function         | 2-Unit U.S. PWR Bmk    | Raw         | Benchmark | Ratio       | Total       | Total Bmk   |
|---------------------------|------------------------|-------------|-----------|-------------|-------------|-------------|
| Starring Function         | 2-onit o.o. i wit blik | Adjustments | Ratio %   | Adjustments | Adjustments | TOTAL DITIK |
| Admin/Clerical            | 37                     | Ratio       | 3.76%     | 3           | 3           | 40          |
| ALARA                     | 6                      | 2           |           |             | 2           | 8           |
| Budget/Finance            | 11                     | Ratio       | 1.12%     | 1           | 1           | 12          |
| Chemistry                 | 28                     | 0           |           |             | 0           | 28          |
| Communications            | 3                      | 0           |           |             | 0           | 3           |
| Contracts/Purchasing      | 10                     | 0           |           |             | 0           | 10          |
| Design/Drafting           | 7                      | 1           |           |             | 1           | 8           |
| Document Control          | 16                     | 2           |           |             | 2           | 18          |
| <b>Emergency Planning</b> | 7                      | 0           |           |             | 0           | 7           |
| Engineering - Computer    | 5                      | 0           |           |             | 0           | 5           |
| Engineering - Mods        | 28                     | 3           |           |             | 3           | 31          |
| Engineering - Plant       | 51                     | 8           |           |             | 8           | 59          |
| Engineering - Procurement | 7                      | 2           |           |             | 2           | 9           |
| Engineering - Reactor     | 8                      | 2           |           |             | 2           | 10          |
| Engineering - Technical   | 36                     | 5           |           |             | 5           | 41          |
| Environmental             | 5                      | 2           |           |             | 2           | 7           |
| Facilities                | 25                     | 0           |           |             | 0           | 25          |
| Fire Protection           | 23                     | 0           |           |             | 0           | 23          |
| HP Applied                | 28                     | 3           |           |             | 3           | 31          |
| HP Support                | 12                     | 1           |           |             | 1           | 13          |
| Human Resources           | 4                      | Ratio       | 0.41%     | 0           | 0           | 4           |
| Licensing                 | 9                      | 1           |           |             | 1           | 10          |
| Mtce/Construct            | 194                    | 22          |           |             | 22          | 216         |
| Mtce/Construct Suppt      | 47                     | 4           |           |             | 4           | 51          |
| Management                | 37                     | Ratio       | 3.76%     | 3           | 3           | 40          |
| Management Assist         | 3                      | 0           |           |             | 0           | 3           |
| Materials Management      | 6                      | 0           |           |             | 0           | 6           |
| Nuclear Fuels             | 6                      | 2           |           |             | 2           | 8           |
| Nuclear Safety Review     | 11                     | 0           |           |             | 0           | 11          |
| Operations                | 126                    | 0           |           |             | 0           | 126         |
| Operations Support        | 30                     | 0           |           |             | 0           | 30          |
| Outage Management         | 8                      | 3           |           |             | 3           | 11          |
| Project Management        | 13                     | 1           |           |             | 1           | 14          |
| QA                        | 14                     | 0           |           |             | 0           | 14          |
| QC/NDE                    | 8                      | 1           |           |             | 1           | 9           |
| Radwaste/Decon            | 12                     | 3           |           |             | 3           | 15          |
| Safety/Health             | 5                      | Ratio       | 0.51%     | 0           | 0           | 5           |
| Scheduling                | 17                     | 2           |           |             | 2           | 19          |
| Training                  | 46                     | 3           |           |             | 3           | 49          |
| Warehouse                 | 16                     | 2           |           |             | 2           | 18          |
| Total                     | 965                    | 75          |           | 7           | 82          | 1047        |

Refer to
 Appendix D for additional information on the technical adjustments applied



## Technical Adjustments Were Utilized To<sup>™</sup>D'erive The 2-Unit CANDU Staffing Benchmark

| Staffing Function                   | 2-Unit U.S. PWR Bmk | Total Bmk | Rationale   |
|-------------------------------------|---------------------|-----------|---|
| Admin/Clerical                      | 37                  | 40        | Ratio of these functiional staff is related to the total final staffing level   |
| ALARA                               | 6                   | 8         | "Hotter shop" tritium, alpha radation pervasive, more opportunities for ALARA-more equipment, bigger source of radiation and more space.  |
| Budget/Finance                      | 11                  | 12        | Ratio of these functiional staff is related to the total final staffing level   |
| Chemistry                           | 28                  | 28        | No basis for adjustment   |
| Communications                      | 3                   | 3         | No basis for adjustment   |
| Contracts/Purchasing                | 10                  | 10        | No basis for adjustment   |
| Design/Drafting                     | 7                   | 8         | Higher number of systems  |
| Document Control                    | 16                  | 18        | Higher number of systems, more control documents to manage  |
| Emergency Planning                  | 7                   | 7         | No basis for adjustment   |
| Engineering - Computer              | 5                   | 5         | No basis for adjustment   |
| Engineering - Mods                  | 28                  | 31        | Higher number of systems  |
| Engineering - Plant                 | 51                  | 59        | Higher number of systems  |
| Engineering - Procurement           | 7                   | 9         | Higher number of commercial parts dedications due to a smaller vendor market, lower availability of conforming parts  |
| Engineering - Reactor               | 8                   | 10        | Adjusted to 2-unit equivalent of OPG CANDU stated requirements  |
| Engineering - Technical             | 36                  | 41        | Higher number of systems, diversity instead of redundancy design philosphy  |
| Environmental                       | 5                   | 7         | Tritium monitoring, Canadian regulatory requirements  |
| Facilities                          | 25                  | 25        | No basis for adjustment   |
| Fire Protection                     | 23                  | 23        | No basis for adjustment   |
| HP Applied                          | 28                  | 31        | Additional radiation sources, differences in staffing are due to choices in program structures  |
| HP Support                          | 12                  | 13        | Additional radiation sources, differences in stating are due to choices in program structures   |
| Human Resources                     | 4                   | 4         | Ratio of these functional staff is related to the total final staffing level  |
| Licensing                           | 9                   | 10        | Different regulatory scheme, greater number of saftey systems, design philosophy of diversity over redundancy   |
| Mtce/Construct                      | 194                 | 216       | Higher number of systems, diversity instead of redundancy design philosphy-track IMS impacts on numbers   |
| Mtce/Construct Suppt                | 47                  | 51        | Higher number of systems, diversity instead of redundancy design philosphy  |
| Management                          | 37                  | 40        | Ratio of these functional staff is related to the total final staffing level  |
| Management Assist                   | 3                   | 3         | No basis for adjustment   |
| Materials Management                | 6                   | 6         |   |
| Nuclear Fuels                       | 6                   | 8         | No basis for adjustment Adjusted to 2-unit equivalent of OPG CANDU stated requirements  |
| Nuclear Fuels Nuclear Safety Review | 11                  | 11        |   |
| •                                   | 126                 |           | No basis for adjustment   |
| Operations                          |                     | 126       | Additional systems to monitor= increases, common systems = decreases  |
| Operations Support                  | 30<br>8             | 30        | Additional systems to monitor= increases, common systems = decreases  |
| Outage Management                   |                     | 11        | Non fueling outages=decreases, more systems to deal with during an outage=increase  |
| Project Management                  | 13                  | 14        | Higher number of systems, diversity instead of redundancy design philosphy  |
| QA<br>OO/NDE                        | 14                  | 14        | No basis for adjustment   |
| QC/NDE                              | 8                   | 9         | Due to additional maintenance work, additional QC/NDE work is required, "Innage" IMS counted here,  |
| Radwaste/Decon                      | 12                  | 15        | "Hotter shop" tritium, alpha radation pervasive, more opportunities for deconning-more equipment, bigger source of radiation and more space.  Larger volumes of l&LLW generated and packaged. |
| Safety/Health                       | 5                   | 5         | Ratio of these functiional staff is related to the total final staffing level   |
| Scheduling                          | 17                  | 19        | Greater number of systems resulting in more scheduling work   |
| Training                            | 46                  | 49        | Additional trainers required to handle additional maintenance training requirements   |
| Warehouse                           | 16                  | 18        | Additional parts and components needed for more systems and to overcome more materials kept on hand due to a smaller vendor base  |
| Total                               | 965                 | 1047      |   |
| Total                               | 900                 | 1047      |   |

Refer to
 Appendix D for additional information on the technical adjustments applied



# 2-Unit <u>OPG</u> CANDU Benchmark Is 1,105° 4-Unit <u>OPG</u> CANDU Benchmark Is 1,984

| Otation Francisco               | 2-Unit CANDU | 35 hour |      | ng Factors, by Scaling Factor From 2 to |           | Benchmark Ratio | Ratio    | 4-Unit CANDU |
|---------------------------------|--------------|---------|------|---|-----------|-----------------|----------|--------------|
| Staffing Function               | Benchmark    | week    | week | 4-Units                                 | Benchmark | %               | Staffing | Benchmark    |
| Admin/Clerical                  | 40           | 1       | 46   | Ratio                                   |           | 3.76%           | 68       | 68           |
| ALARA                           | 8            |         | 8    | 1.8                                     | 14        |                 |          | 14           |
| Budget/Finance                  | 12           | 1       | 14   | Ratio                                   |           | 1.12%           | 20       | 20           |
| Chemistry                       | 28           |         | 28   | 1.8                                     | 50        |                 |          | 50           |
| Communications                  | 3            |         | 3    | 1.8                                     | 5         |                 |          | 5            |
| Contracts/Purchasing            | 10           | 1       | 11   | 1.8                                     | 20        |                 |          | 20           |
| Design/Drafting                 | 8            | 1       | 9    | 1.8                                     | 16        |                 |          | 16           |
| Document Control                | 18           | 1       | 21   | 1.9                                     | 40        |                 |          | 40           |
| Emergency Planning              | 7            | 1       | 8    | 1.5                                     | 12        |                 |          | 12           |
| Engineering - Computer          | 5            | 1       | 6    | 2                                       | 12        |                 |          | 12           |
| Engineering - Mods              | 31           | 1       | 35   | 1.8                                     | 63        |                 |          | 63           |
| Engineering - Plant             | 59           | 1       | 67   | 1.8                                     | 121       |                 |          | 121          |
| Engineering - Procurement       | 9            | 1       | 10   | 1.8                                     | 18        |                 |          | 18           |
| Engineering - Reactor           | 10           | 1       | 11   | 2                                       | 22        |                 |          | 22           |
| Engineering - Technical         | 41           | 1       | 47   | 1.8                                     | 85        |                 |          | 85           |
| Environmental                   | 7            | 1       | 8    | 1.8                                     | 14        |                 |          | 14           |
| acilities                       | 25           |         | 25   | 1.8                                     | 45        |                 |          | 45           |
| Fire Protection                 | 23           |         | 23   | 1.8                                     | 41        |                 |          | 41           |
| HP Applied                      | 31           |         | 31   | 1.8                                     | 56        |                 |          | 56           |
| HP Support                      | 13           | 1       | 15   | 1.8                                     | 27        |                 |          | 27           |
| luman Resources                 | 4            | 1       | 5    | Ratio                                   |           | 0.41%           | 7        | 7            |
| Licensing                       | 10           | 1       | 11   | 1.8                                     | 20        |                 |          | 20           |
| Maintenance/Construction        | 216          |         | 216  | 1.8                                     | 389       |                 |          | 389          |
| Maintenance/Construction Suppor | 51           |         | 51   | 1.8                                     | 92        |                 |          | 92           |
| Management                      | 40           | 1       | 46   | Ratio                                   |           | 3.76%           | 68       | 68           |
| Management Assist               | 3            | 1       | 3    | 1.8                                     | 5         |                 |          | 5            |
| Materials Management            | 6            | 1       | 7    | 1.8                                     | 13        |                 |          | 13           |
| Nuclear Fuels                   | 8            | 1       | 9    | 1.8                                     | 16        |                 |          | 16           |
| Nuclear Safety Review           | 11           | 1       | 13   | 1.8                                     | 23        |                 |          | 23           |
| Operations                      | 126          |         | 126  | 2                                       | 252       |                 |          | 252          |
| Operations Support              | 30           |         | 30   | 2                                       | 60        |                 |          | 60           |
| Outage Management               | 11           |         | 11   | 1.8                                     | 20        |                 |          | 20           |
| Project Management              | 14           | 1       | 16   | 1.8                                     | 29        |                 |          | 29           |
| QA                              | 14           | 1       | 16   | 1.8                                     | 29        |                 |          | 29           |
| QC/NDE                          | 9            |         | 9    | 1.8                                     | 16        |                 |          | 16           |
| Radwaste/Decon                  | 15           |         | 15   | 1.8                                     | 27        |                 |          | 27           |
| Safety/Health                   | 5            | 1       | 6    | Ratio                                   |           | 0.51%           | 9        | 9            |
| Scheduling                      | 19           |         | 19   | 1.8                                     | 34        |                 |          | 34           |
| Fraining                        | 49           |         | 49   | 1.8                                     | 88        |                 |          | 88           |
| Warehouse                       | 18           | 1       | 21   | 1.8                                     | 38        |                 |          | 38           |
| Total                           | 1047         |         | 1105 |   | 1812      |                 |          | 1984         |

- Where applicable, adjustments were made for OPG's 35 Hour Work work week vs. 40 hours at U.S. plants
- The net increase in the 2-Unit benchmarks is 58 FTEs (5.5%)
- CANDU 2-Unit was then scaled up to a 4-Unit model
- Additional scaling information is provided in Appendix D



## Adjustments For Pickering Units 2 & 3 Increase The OPG 2-Unit CANDU Benchmark To 1,122

|                                 |                           | A               | djustments to 2-Unit        | OPG CANDU for Pic           | kering A                 |  |
|---------------------------------|---------------------------|-----------------|-----------------------------|-----------------------------|--------------------------|--|
| Staffing Function               | 2-Unit CANDU<br>Benchmark | 35 hour<br>week | Adjustment for 35 hour week | Adjustments for Units 2 & 3 | Pickering A<br>Benchmark | Rationale  |
| Admin/Clerical                  | 40                        | 1               | 46                          |                             | 46                       |  |
| ALARA                           | 8                         |                 | 8                           |                             | 8                        |  |
| Budget/Finance                  | 12                        | 1               | 14                          |                             | 14                       |  |
| Chemistry                       | 28                        |                 | 28                          |                             | 28                       |  |
| Communications                  | 3                         |                 | 3                           |                             | 3                        |  |
| Contracts/Purchasing            | 10                        | 1               | 11                          |                             | 11                       |  |
| Design/Drafting                 | 8                         | 1               | 9                           |                             | 9                        |  |
| Document Control                | 18                        | 1               | 21                          |                             | 21                       |  |
| Emergency Planning              | 7                         | 1               | 8                           |                             | 8                        |  |
| Engineering - Computer          | 5                         | 1               | 6                           |                             | 6                        |  |
| Engineering - Mods              | 31                        | 1               | 35                          |                             | 35                       |  |
| Engineering - Plant             | 59                        | 1               | 67                          | 4                           | 71                       | One additional System Engineer per discipine (M, E, I&C, Civil)  |
| Engineering - Procurement       | 9                         | 1               | 10                          |                             | 10                       |  |
| Engineering - Reactor           | 10                        | 1               | 11                          |                             | 11                       |  |
| Engineering - Technical         | 41                        | 1               | 47                          |                             | 47                       |  |
| Environmental                   | 7                         | 1               | 8                           |                             | 8                        |  |
| Facilities                      | 25                        |                 | 25                          |                             | 25                       |  |
| Fire Protection                 | 23                        |                 | 23                          |                             | 23                       |  |
| HP Applied                      | 31                        |                 | 31                          | 1                           | 32                       | One additional Rad Pro technican to conduct surveillances        |
| HP Support                      | 13                        | 1               | 15                          |                             | 15                       |  |
| Human Resources                 | 4                         | 1               | 5                           |                             | 5                        |  |
| Licensing                       | 10                        | 1               | 11                          |                             | 11                       |  |
| Maintenance/Construction        | 216                       |                 | 216                         | 5                           | 221                      | Estimated Additional staff (FIN-like)                            |
| Maintenance/Construction Suppor | 51                        |                 | 51                          | 1                           | 52                       | Ratio of support to additional Maintenance/Construction          |
| Management                      | 40                        | 1               | 46                          | 1                           | 47                       | 1 Additional Management person to oversee units 2 & 3 Activities |
| Management Assist               | 3                         | 1               | 3                           |                             | 3                        |  |
| Materials Management            | 6                         | 1               | 7                           |                             | 7                        |  |
| Nuclear Fuels                   | 8                         | 1               | 9                           |                             | 9                        |  |
| Nuclear Safety Review           | 11                        | 1               | 13                          |                             | 13                       |  |
| Operations                      | 126                       |                 | 126                         | 5                           | 131                      | 1 Additional Ops person per shift crew for rounds                |
| Operations Support              | 30                        |                 | 30                          |                             | 30                       |  |
| Outage Management               | 11                        |                 | 11                          |                             | 11                       |  |
| Project Management              | 14                        | 1               | 16                          |                             | 16                       |  |
| QA .                            | 14                        | 1               | 16                          |                             | 16                       |  |
| QC/NDE                          | 9                         |                 | 9                           |                             | 9                        |  |
| Radwaste/Decon                  | 15                        |                 | 15                          |                             | 15                       |  |
| Safety/Health                   | 5                         | 1               | 6                           |                             | 6                        |  |
| Scheduling                      | 19                        |                 | 19                          |                             | 19                       |  |
| Fraining                        | 49                        |                 | 49                          |                             | 49                       |  |
| Varehouse                       | 18                        | 1               | 21                          |                             | 21                       |  |
| Total                           | 1047                      |                 | 1105                        | 17                          | 1122                     |  |

- FTEs assigned to SAFESTORE activities at Pickering 2 & 3 were also removed from the count of OPG staff
- The SAFESTORE activities and the adjustments shown here are both applicable, thus increasing the benchmark and reducing the number of benchmarked OPG personnel



Filed: 2013-09-27 EB-2013-0321 Ex. F5-1-1 Part a

# Benchmarking Summary: Total OPG Nuclear Benchmark Is 5,090

- A benchmark of 965 was derived from Large 2-Unit US PWR staffing
- Adjustments were applied for:
  - **▶** Net differences in CANDU vs. PWR technologies¹
  - > OPG work week differences
  - **▶** Workload requirements for Units 2 & 3 at Pickering A<sup>2</sup>
- Scaling factors were applied to identify 4-Unit CANDU benchmarks
- These benchmarks include contractor FTEs and corporate nuclear support

|  | 2-Unit PWR | PA    | РВ    | DN    | Total |
|--|------------|-------|-------|-------|-------|
| 2-Unit U.S. PWR Benchmarks             | 965        |       |       |       |       |
|  |            |       |       |       |       |
| Adjustment for 2-Unit CANDU            | 82         |       |       |       |       |
|  |            |       |       |       |       |
| Preliminary 2-Unit CANDU Benchmark     | 1,047      | 1,047 | 1,047 | 1,047 |       |
|  |            |       |       |       |       |
| Adjustment for 35 Hour Week            |            | 58    | 58    | 58    |       |
|  |            |       |       |       |       |
| Adjustment for Pickering A Units 2 & 3 |            | 17    |       |       |       |
|  |            |       |       |       |       |
| Adjustment for Scaling 2 to 4-Units    |            |       | 879   | 879   |       |
|  |            |       |       |       |       |
| Total                                  |            | 1,122 | 1,984 | 1,984 | 5,090 |



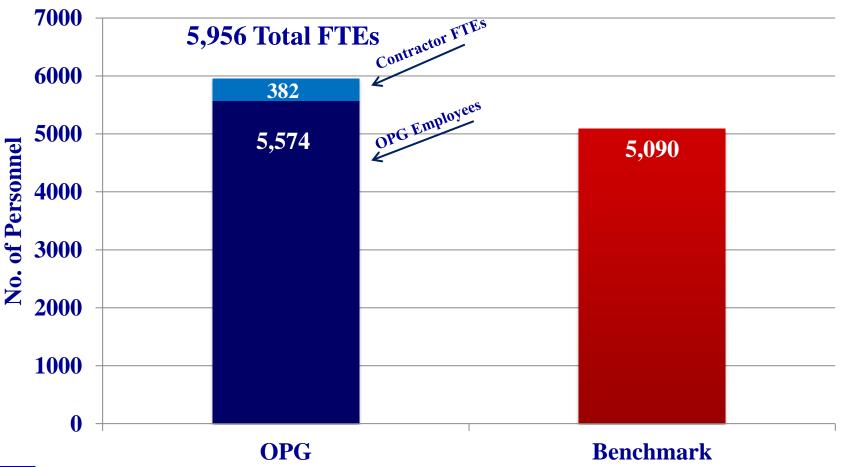
<sup>1</sup>CANDU vs. PWR differences also addressed in derivation of OPG Nuclear Staffing to be benchmarked (see slides 14-16) <sup>2</sup>Maintenance of common facilities with the two shutdown units

### **Report Agenda** – *Findings*

- Executive Summary
- Objectives
- Approach
- Establishing Benchmarks
- Findings
  - OPG Staffing Benchmark Comparisons
  - OPG Organizational Structure Benchmark Comparisons
  - OPG 2012 Business Plan Review
- Appendices

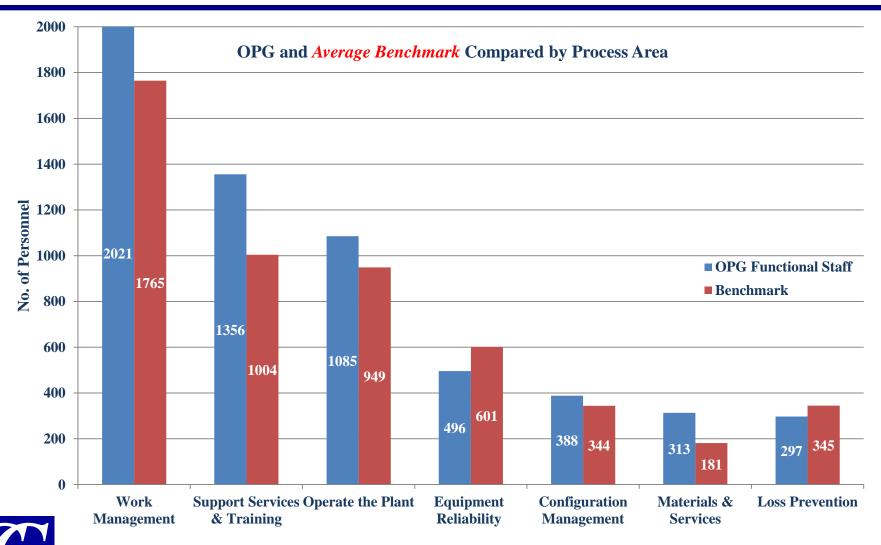


# OPG Staffing, Including Contractor FTE's Is 866 (17%) Above the Benchmark

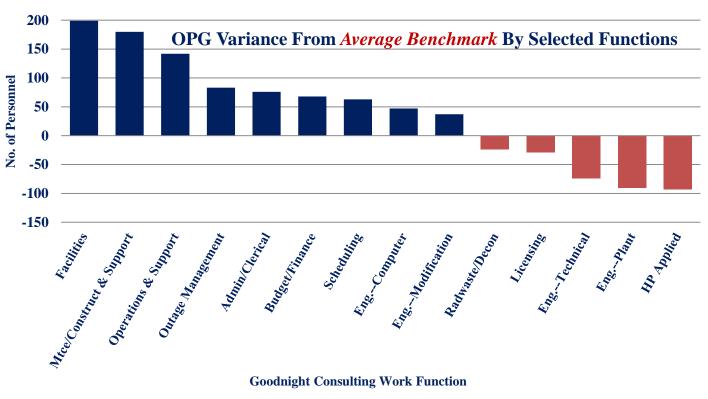


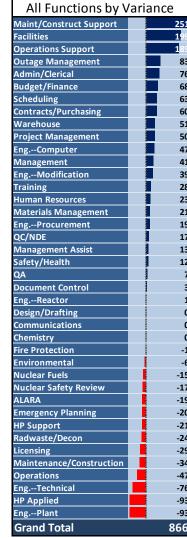


## Greatest Process Area Variances Are In Work Management And Support Services/Training



#### Total Staffing: 23 Functional Areas Are Staffed Above the *Average Benchmark*, 14 are Below

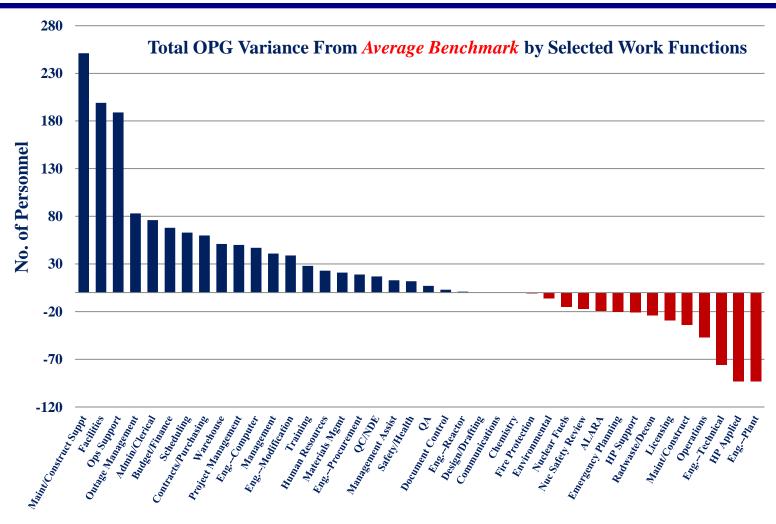






#### Filed: 2013-09-27 EB-2013-0321

#### Total Staffing: 23 Functional Areas Are Staffed Above the *Average Benchmark*, 14 are Below





## 5,956 OPG Employees And Contractor FTE's Were Compared To A Benchmark Of 5,090

|                          | <b>OPG Employees</b> | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark | <b>Total Variance</b> |
|--------------------------|----------------------|-----------------------------|-------------------------|-----------|-----------------------|
| Mtce/Construct Suppt     | 462                  | 25                          | 487                     | 236       | 251                   |
| Facilities               | 274                  | 40                          | 314                     | 115       | 199                   |
| Operations Support       | 339                  | 0                           | 339                     | 150       | 189                   |
| Outage Management        | 134                  | 0                           | 134                     | 51        | 83                    |
| Admin/Clerical           | 246                  | 12                          | 258                     | 182       | 76                    |
| Budget/Finance           | 122                  | 0                           | 122                     | 54        | 68                    |
| Scheduling               | 150                  | 0                           | 150                     | 87        | 63                    |
| Contracts/Purchasing     | 111                  | 0                           | 111                     | 51        | 60                    |
| Warehouse                | 134                  | 14                          | 148                     | 97        | 51                    |
| Project Management       | 114                  | 10                          | 124                     | 74        | 50                    |
| EngComputer              | 75                   | 2                           | 77                      | 30        | 47                    |
| Management               | 223                  | 1                           | 224                     | 183       | 41                    |
| EngModification          | 178                  | 22                          | 200                     | 161       | 39                    |
| Training                 | 232                  | 21                          | 253                     | 225       | 28                    |
| Human Resources          | 42                   | 0                           | 42                      | 19        | 23                    |
| Materials Management     | 53                   | 1                           | 54                      | 33        | 21                    |
| EngProcurement           | 65                   | 0                           | 65                      | 46        | 19                    |
| QC/NDE                   | 58                   | 0                           | 58                      | 41        | 17                    |
| Management Assist        | 26                   | 0                           | 26                      | 13        | 13                    |
| Safety/Health            | 36                   | 0                           | 36                      | 24        | 12                    |
| QA                       | 81                   | 0                           | 81                      | 74        | 7                     |
| Document Control         | 95                   | 9                           | 104                     | 101       | 3                     |
| EngReactor               | 44                   | 12                          | 56                      | 55        | 1                     |
| Design/Drafting          | 41                   | 0                           | 41                      | 41        | 0                     |
| Communications           | 13                   | 0                           | 13                      | 13        | 0                     |
| Chemistry                | 127                  | 1                           | 128                     | 128       | 0                     |
| Fire Protection          | 103                  | 1                           | 104                     | 105       | -1                    |
| Environmental            | 28                   | 2                           | 30                      | 36        | -6                    |
| Nuclear Fuels            | 16                   | 10                          | 26                      | 41        | -15                   |
| Nuclear Safety Review    | 40                   | 2                           | 42                      | 59        | -17                   |
| ALARA                    | 17                   | 0                           | 17                      | 36        | -19                   |
| Emergency Planning       | 12                   | 0                           | 12                      | 32        | -20                   |
| HP Support               | 47                   | 1                           | 48                      | 69        | -21                   |
| Radwaste/Decon           | 45                   | 0                           | 45                      | 69        | -24                   |
| Licensing                | 22                   | 0                           | 22                      | 51        | -29                   |
| Maintenance/Construction | 797                  | 168                         | 965                     | 999       | -34                   |
| Operations               | 588                  | 0                           | 588                     | 635       | -47                   |
| EngTechnical             | 114                  | 27                          | 141                     | 217       | -76                   |
| HP Applied               | 51                   | 0                           | 51                      | 144       | -93                   |
| EngPlant                 | 219                  | 1                           | 220                     | 313       | -93                   |
| Grand Total              | 5574                 | 382                         | 5956                    | 5090      | 866                   |



#### Process Areas Can Help Management Decide Where To Place Their Focus

| Α | В                    | C                           | D                       | E         |
|---|----------------------|-----------------------------|-------------------------|-----------|
|   | <b>OPG Employees</b> | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |

- A Function being analyzed (e.g. operations, training, etc.)
- **B** Total OPG Employees performing the function
- C- Baseline contractor FTEs (more than 6 months or providing recurring nonoutage services)
- D Functional staff is the sum of B plus C
- **E Benchmark** is the average benchmark for the applicable function
- NOTE: Where applicable, comments follow each table with function-specific observations made during on-site interviews with OPG personnel and from Goodnight Consulting nuclear industry experience. These comments are not intended to serve as recommendations to OPG as to any actions it should or should not take.



## Total *Operate The Plant* Staffing Ex. F5-1-1 Parta Is Above The Average Benchmark Level

| Process Area              | Operate the Plant 🗾  |                             |                         |           |  |  |
|---------------------------|----------------------|-----------------------------|-------------------------|-----------|--|--|
|                           | <b>OPG Employees</b> | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |  |  |
| Chemistry                 | 127                  | 1                           | 128                     | 128       |  |  |
| Environmental             | 28                   | 2                           | 30                      | 36        |  |  |
| Operations                | 588                  | 0                           | 588                     | 635       |  |  |
| <b>Operations Support</b> | 339                  | 0                           | 339                     | 150       |  |  |
| <b>Grand Total</b>        | 1082                 | 3                           | 1085                    | 949       |  |  |

• <u>Operations</u>: The number of personnel in Operations training who graduate will reduce the current shortfall in the Operations function; however, when combined, current Operations and Operations Support aggregate staffing is 142 above the combined Operations and Operations Support benchmark level



## Total Work Management Staffing Ex. F5-1-1 Parta Is Above The Average Benchmark Level

| Process Area              | Work Management 📆    |                             |                         |           |  |  |
|---------------------------|----------------------|-----------------------------|-------------------------|-----------|--|--|
|                           | <b>OPG Employees</b> | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |  |  |
| ALARA                     | 17                   | 0                           | 17                      | 36        |  |  |
| HP Applied                | 51                   | 0                           | 51                      | 144       |  |  |
| HP Support                | 47                   | 1                           | 48                      | 69        |  |  |
| Maintenance/Construction  | 797                  | 168                         | 965                     | 999       |  |  |
| Mtce/Construct Suppt      | 462                  | 25                          | 487                     | 236       |  |  |
| Outage Management         | 134                  | 0                           | 134                     | 51        |  |  |
| <b>Project Management</b> | 114                  | 10                          | 124                     | 74        |  |  |
| Radwaste/Decon            | 45                   | 0                           | 45                      | 69        |  |  |
| Scheduling                | 150                  | 0                           | 150                     | 87        |  |  |
| <b>Grand Total</b>        | 1817                 | 204                         | 2021                    | 1765      |  |  |

- <u>Maintenance/Construction</u>: We typically observe higher levels of contractor participation in this function than currently counted at OPG-typical contractor support for this function is 25-30 FTEs per reactor; equating 250-300 at OPG.
- Without these typical levels of contractor support, OPG maintenance/construction staffing (including I&C Technicians, Electricians, Mechanics, and Construction craft) is 3.5% below the benchmark level



#### Total *Work Management* Staffing Ex. F5-1-1 Part a Is Above The Average Benchmark Level (cont.)

- <u>Maintenance/Construction Support</u>: Some of the overage in the M/C Support function can be attributed to current planning activities, including the use of Legacy toolsmaintenance planners spend 74% of their time planning for outages instead of in online operations due to current outage programs; M/C Support personnel also expend more time characterizing conventional waste using outdated/handheld technology: available technologies used at benchmarked plants could reduce this workload; when combined, the M/C and M/C Support functions are 180 above their combined benchmark levels
- <u>Project Management</u>: Staffing above the benchmark reflects OPG's current capital equipment replacement program, this condition is also reflected in the Modification Engineering Function
- <u>HP Applied:</u> Low staffing is offset by line personnel qualified to provide self monitoring and also, if certified, to monitor the activities of groups



## Total *Work Management* Staffing Ex. F5-1-1 Parta Is Above The Average Benchmark Level (cont.)

- Outage Management: Staffing above the benchmark reflects that Pickering A units are subject to long outages to address material conditions following their return to service and Pickering B units are subject to long outages due to enhanced life cycle management maintenance and inspections to support Pickering B Continued Operations. These long outages likely have an impact on steady state staffing levels at Pickering (i.e., system and design engineering, task planners, and supply chain) in addition to outage management staffing
- A similar condition existed in the US nuclear power industry in the past. The US nuclear industry average outage duration from 2005-2010 was 26 days per reactor per year (39.3 days per 18 month reactor cycle\*) which is down from 43 days per reactor per year (65.6 days per 18 month reactor cycle) during the period 1990-2004, reflecting intensive focus on outage scope and duration in the US nuclear industry.
- By comparison, average current and near term outage duration (2009-2014) at Pickering A is 37 days per reactor per year and at Pickering B is 43 days per reactor per year. Darlington is currently operating better than the US industry at 21 days per reactor per year, reflecting the implementation of a three year outage cycle.



\*Per the Nuclear Energy Institute (NEI)

## Total *Equipment Reliability* Staffing Staffing Is Below The Average Benchmark Level

| Process Area       | Equipment Reliability 🖫 |                             |                         |           |
|--------------------|-------------------------|-----------------------------|-------------------------|-----------|
|                    | OPG Employees           | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |
| EngComputer        | 75                      | 2                           | 77                      | 30        |
| EngPlant           | 219                     | 1                           | 220                     | 313       |
| EngTechnical       | 114                     | 27                          | 141                     | 217       |
| QC/NDE             | 58                      | 0                           | 58                      | 41        |
| <b>Grand Total</b> | 466                     | 30                          | 496                     | 601       |

- <u>Eng.--Computer</u>: Lack of OEM support forces OPG into development of replacements for obsolete computers, software, and programmable logic controllers: this condition helps explain the variance above the benchmark
- <u>Eng.--Technical</u>: Below the benchmark staffing may reflect technical analyses being performed by Modification Engineers



#### Total Configuration Management Staffing Is Above The Average Benchmark Level

| Process Area         | Configuration Management 🚾 |                             |                         |           |  |
|----------------------|----------------------------|-----------------------------|-------------------------|-----------|--|
|                      | <b>OPG Employees</b>       | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |  |
| Design/Drafting      | 41                         | 0                           | 41                      | 41        |  |
| EngModification      | 178                        | 22                          | 200                     | 161       |  |
| EngProcurement       | 65                         | 0                           | 65                      | 46        |  |
| EngReactor           | 44                         | 12                          | 56                      | 55        |  |
| <b>Nuclear Fuels</b> | 16                         | 10                          | 26                      | 41        |  |
| <b>Grand Total</b>   | 344                        | 44                          | 388                     | 344       |  |

- <u>Eng.--Modification</u>: Staffing above the benchmark reflects OPG's current capital equipment replacement program, this condition is also reflected in the Project Management Function—it also appears that Modification Engineers are performing technical analyses typically performed by Technical Engineers
- <u>Eng.--Procurement</u>: Equipment obsolescence and OPG's capital equipment replacement program increased the workload of Procurement Engineers which helps explain the variance above the benchmark



#### Total *Materials & Services* Staffing Staffing Is Above The Benchmark Levels

| Process Area         | Materials & Services | T .                         |                         |           |
|----------------------|----------------------|-----------------------------|-------------------------|-----------|
|                      | <b>OPG Employees</b> | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |
| Contracts/Purchasing | 111                  | 0                           | 111                     | 51        |
| Materials Management | 53                   | 1                           | 54                      | 33        |
| Warehouse            | 134                  | 14                          | 148                     | 97        |
| <b>Grand Total</b>   | 298                  | 15                          | 313                     | 181       |

- <u>Contracts/Purchasing:</u> OPG Supply Chain processes appear significantly more complex for procurement of parts and services than those at benchmark plants; Recent initiatives are aimed at reducing complexity and becoming more efficient
- <u>Materials Management:</u> Obsolescence of necessary parts requires long lead time and planning cycles. For example, 25% of the parts are obsolete and can no longer be ordered to fit into the system; 5-10% of valves and computer boards take approximately 2 years notice to fill an order; 15% of replenishment items can be obtained after only 6 to 8 months; OPG does not utilize automated picking technology



#### Total Loss Prevention Staffing Ex. F5-1-1 Part Is Below The Average Benchmark Level

| Process Area                 | Loss Prevention      |                             |                         |           |
|------------------------------|----------------------|-----------------------------|-------------------------|-----------|
|                              | <b>OPG Employees</b> | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |
| Emergency Planning           | 12                   | 0                           | 12                      | 32        |
| Fire Protection              | 103                  | 1                           | 104                     | 105       |
| Licensing                    | 22                   | 0                           | 22                      | 51        |
| <b>Nuclear Safety Review</b> | 40                   | 2                           | 42                      | 59        |
| QA                           | 81                   | 0                           | 81                      | 74        |
| Safety/Health                | 36                   | 0                           | 36                      | 24        |
| <b>Grand Total</b>           | 294                  | 3                           | 297                     | 345       |

- <u>Emergency Planning</u>: Resource requirements are often driven by the number of jurisdictions within the plant's emergency planning zone (EPZ) and the local requirements for emergency response plans required by those jurisdictions—Darlington's relative isolation helps explain the staffing below the benchmark
- <u>Licensing</u>: Benchmarked plants have higher staffing due to regulatory requirement differences— In the US many plant modifications require license amendment requests—the size and variety of the US nuclear fleet creates events that drives the regulator to create a broader regulatory scheme affecting all US plants



## Total Loss Prevention Staffing Ex. F5-1-1 Part a Is Below The Average Benchmark Level (cont.)

- QA: Requirements apply to most installations within the plant, not only nuclear safety, and requires more personnel
- <u>Safety/Health</u>: Conventional Safety function reports to HR only to maintain separation and independence from operating decisions. All Worker's Comp claims handled internally by Safety/Health personnel--Safety/Health also handles contractor safety management oversight and oversight of hazardous materials—MSDS, etc.



#### Total Support Services & Training Staffing Is Above The Average Benchmark Level

| Process Area             | Support Services & Training | <b>,</b> T                  |                         |           |
|--------------------------|-----------------------------|-----------------------------|-------------------------|-----------|
|                          | <b>OPG Employees</b>        | <b>Baseline Contractors</b> | <b>Functional Staff</b> | Benchmark |
| Admin/Clerical           | 246                         | 12                          | 258                     | 182       |
| <b>Budget/Finance</b>    | 122                         | 0                           | 122                     | 54        |
| Communications           | 13                          | 0                           | 13                      | 13        |
| <b>Document Control</b>  | 95                          | 9                           | 104                     | 101       |
| Facilities               | 274                         | 40                          | 314                     | 115       |
| Human Resources          | 42                          | 0                           | 42                      | 19        |
| Management               | 223                         | 1                           | 224                     | 183       |
| <b>Management Assist</b> | 26                          | 0                           | 26                      | 13        |
| Training                 | 232                         | 21                          | 253                     | 225       |
| <b>Grand Total</b>       | 1273                        | 83                          | 1356                    | 905       |

- <u>Admin/Clerical</u>: Higher staffing in the Management function drives higher admin staffing; Admin/clerical staff at OPG operate three separate printing shops-this activity normally does not occur at nuclear plant sites, and is also reflected in the staffing level above the benchmark
- <u>Management Assist</u>: OPG uses more technical specialists to support managers than we normally find



#### Total Support Services & Training Staffing Is Above The Average Benchmark Level (cont.)

- <u>Budget/Finance</u>: A variety of conditions help explain the variance above the benchmark:
  - OPG has Budget/Finance staff centralized and in line organizations, which is different from benchmark companies
  - OPG has a larger number of individual contracts than the benchmarked plants, which require additional budgetary tracking
  - OPG nuclear staffing is 17% above the benchmarks in the aggregate, which requires additional support personnel, including Budget/Finance
  - OPG has more contracts, more contractor companies to manage, and contracts of a larger value to manage, also requiring more Budget/Finance personnel
  - Benchmarked staffing reflects mature fleet efficiencies that have applied many years of effort to centralize personnel, standardize processes, and reduce the number and variety of contracts
- <u>Human Resources</u>: HR has representatives scattered throughout the business functions; HR staff are both centralized and decentralized



#### Total Support Services & Training Staffing Is Above The Average Benchmark Level (cont.)

• <u>Facilities</u>: OPG has employees located at more than 20 different facilities (see table below) throughout the area. Benchmarked fleets typically have 1-2 non-plant sites, which increases staffing efficiency as compared to distributing over many sites. It should be noted that some of these facilities are leased, and no additional OPG facilities staff are required for those areas. The new Energy Center on the Darlington Campus will house about 450 OPG employees which will help reduce the current Facilities staffing requirement.

| 700 University (Corp HQ)                                    | Kipling Ave Toronto  |
|---|--|
| 777 Brock Road (Projects & Constr)                          | L&ILW (Bruce)  |
| 889 Brock Road (Corp Nuclear)                               | NPT-1480 Bailey Road Pickering                               |
| Annadale (IMS)  | Nuclear Waste and Projects Pickering Town Center - Pickering |
| Bell Building- Oshawa                                       | Pickering  |
| Clements road   | Pickering Training Center -Pickering                         |
| Contract Management & Security office-1600 Champlain Whitby | Radiation Safety & IMS Divers-Victoria Street Whitby         |
| Darlington  | ТМВ  |
| GM Building Sub-Lease                                       | TRF  |
| IMS -1610 Clements Pickering                                | Westlyville  |
| IMS Warehouse   | Whitby Warehouse   |
| IMS Whitby  |  |



# The Current OPG Business Plan Will Bring Staffing Within ~350 of the Benchmark by 2014

- The OPG Business Plan is generally headed in the right direction, reducing more than half of the benchmark variance by the end of 2014
  - Staffing is 866 above the benchmark.
  - Potential reasons for staffing above the benchmarking include material condition issues at Pickering A, and life cycle management and inspection initiatives to support continued operations at Pickering B.
  - Planned reductions are 498 for benchmarked staff out of 625 total planned reductions (127 are in non-benchmarked areas such refurbishment, IMS, etc.). OPG claims an additional 25 planned reductions in dedicated corporate support.
  - Staffing above the benchmark (866) minus planned reductions (498), minus additional planned corporate support reductions (25), results in 343 positions remaining above the benchmark at the end of 2014.
  - Assuming these reductions occur, OPG will be 6.7% above the 2011 benchmark at the end of 2014.



#### Report Agenda – Appendices

- Executive Summary
- Objectives
- Approach
- Establishing Benchmarks
- Findings
- Appendices



#### Report Agenda – Appendices

- Appendix A: OPG Staffing by OPG Business Group
- Appendix B: OPG Staffing by Work Function
- Appendix C: Staffing Benchmarks and Comparisons with OPG
- Appendix D: Benchmark Development Details

Note: Appendices A, B and C are electronic data files (spreadsheets) which are provided under separate cover



#### Appendix D – Benchmark Development Details



#### Factors In Adjusting Staffing From 2-Unit PWRs To A 2-Unit CANDU (1 of 5)

| Topics, Programs, and Activities          | Related<br>Function(s)   | Justification   | Staffing<br>Adjustments for<br>2-Units |
|---|--|---|--|
| Canadian Nuclear Safety Commission (CNSC) |  |   |  |
| OPG as IPOC for CANDU Generic Issues      |  |   |  |
| Nominal 5-year License<br>Interval        | Licensing  | More frequent licensing interval compared to US increases workload, but most licensing work is driven by changes to the design basis (or proof of lack of change). Total adjustment to increase nominally 10% | 1                                      |
| Supply Chain                              | Warehouse  | More parts, components, and systems in CANDU design, increases workload of warehouse. Nominal adjustment of between 10-15%, settled at 12.5%  | 2                                      |
| Demineralized Water Consumption           | N/A  | No basic difference with comparable systems in PWRs   | 0                                      |
| Design Philosophy Differences             |  |   |  |
| Separation of Control and Safety Channels | Maintenance, Plant<br>Engineering, Technical<br>Engineering, Mods<br>Engineering, etc. | See notes in Mechanical, Electrical, I&C components sections above impacts are included in those sections's adjustments   | 0                                      |



#### Factors In Adjusting Staffing From 2-Unit PWRs To A 2-Unit CANDU (2 of 5)

| Inspection and Testing   |  |   |   |
|--|--|---|---|
| ISI / NDE  | N/A  | Discussed above in IMS Non-Destructive Examination  | 0 |
| Surveillance Testing   | N/A  | Discussed above in IMS Non-Destructive Examination  | 0 |
| Materials  |  |   |   |
| Carbon Steel Primary Heat<br>Transport System                  | N/A  | No basic difference with comparable systems in PWRs   | 0 |
| Fuel Channels (Zr Alloy)                                       | N/A  | Excluded as part of the Non-Benchmarked Fuel Handling activities, which exludes FH operations, maintenance, and engineering | 0 |
| Systems and Major<br>Components                                |  |   |   |
| 12 steam generators & 16<br>Main HTS Pumps/unit @<br>Pickering | Maintenance, Plant<br>Engineering, Technical<br>Engineering, Mods<br>Engineering, etc. | See notes in Mechanical, Electrical, I&C components sections below, impacts are included in those sections's adjustments    | 0 |



#### Factors In Adjusting Staffing From 2-Unit PWRs To A 2-Unit CANDU (3 of 5)

| Engineering and<br>Maintenance Programs                 |   |  |    |
|---|---|--|----|
| PM Program Tasks /<br>Activities                        | Maintenance, Plant<br>Engineering, Technical<br>Engineering, Mods<br>Engineering, etc.  | See notes in Mechanical, Electrical, I&C components sections below, impacts are included in those sections's adjustments   | 0  |
| Mechanical Components                                   | Maintenance/Construction, Maintenance/Construction Support, Mods Engineering, Desig/Drafting, Plant Engineering, Procurement Engineering, and Technical Engineering | Additional parts, systems, and components at CANDUs estimated to be between 10-15% higher in quantity than PWRs. Additionally, more interconnections between units in contiguous 4-unit CANDU layout than compared to most 2-unit PWRs | 43 |
| Electrical Components                                   | Maintenance/Construction, Maintenance/Construction Support, Mods Engineering, Desig/Drafting, Plant Engineering, Procurement Engineering, and Technical Engineering |  |    |
| I&C / Computers   | Maintenance/Construction, Maintenance/Construction Support, Mods Engineering, Desig/Drafting, Plant Engineering, Procurement Engineering, and Technical Engineering |  |    |
| Reactivity Management in Calandria design, Fuels        | Reactor Engineering,<br>Nuclear Fuels   |  | 4  |
| Corrective / Elective / Preventive Maintenance Backlogs | Maintenance/Construction,<br>Maintenance/Construction<br>Support, Plant Engineering   | No significant difference identified. End of life issues driving PM programs at Pickering are similar to US plants facing end of life in the next decade   | 0  |
| Radioactive Source Term                                 | N/A - Covered Under<br>ALARA above  | N/A - Covered Under ALARA above  | 0  |
| Building and Support<br>Systems                         | Facilities  | No significant difference identified. Non-Power block building maintenance for two units appears similar   | 0  |



## Factors In Adjusting Staffing From 2-Unit PWRs To A 2-Unit CANDU (4 of 5)

| Canadian Nuclear Safety Commission (CNSC) |  |   |   |
|---|--|---|---|
| OPG as IPOC for CANDU Generic Issues      |  | E - Not mentioned. D - Not mentioned in my interviews.  |   |
| Nominal 5-year License<br>Interval        | Licensing  | More frequental licensing interval compared to US increases workload, but most licensing work is driven by changes to the design basis (or proof of lack of change). Total adjustment to increase nominally 10% | 1 |
| Supply Chain                              | Warehouse  | More parts, components, and systems in CANDU design, increases workload of warehouse. Nominal adjustment of between 10-15%, settled at 12.5%  | 2 |
| Demineralized Water Consumption           | N/A  | No basic difference with comparable systems in PWRs   | 0 |
| Design Philosophy Differences             |  |   |   |
| Separation of Control and Safety Channels | Maintenance, Plant<br>Engineering, Technical<br>Engineering, Mods<br>Engineering, etc. | See notes in Mechanical, Electrical, I&C components sections above impacts are included in those sections's adjustments   | 0 |



## Factors In Adjusting Staffing From 2-Unit PWRs To A 2-Unit CANDU (5 of 5)

| PWR Systems, Programs, and Issues                                      |  |   |    |
|--|--|---|----|
| Condensate Polishing   | Maintenance, Plant<br>Engineering, Technical<br>Engineering, Mods<br>Engineering, etc. | See notes in Mechanical, Electrical, I&C components sections above impacts are included in those sections's adjustments       | 0  |
| TDAFW  | Maintenance, Plant<br>Engineering, Technical<br>Engineering, Mods<br>Engineering, etc. | See notes in Mechanical, Electrical, I&C components sections above impacts are included in those sections's adjustments       | 0  |
| Boric Acid Corrosion   | N/A  | No basic difference with comparable systems in PWRs   | 0  |
| Other: Support functions driven by core line organizational activities | Document control   | Increase due to larger support requirements for more mods and maintenance activities identified above                         | 2  |
|  | Project Management   | Increase due to larger support requirements for more mods and maintenance activities identified above                         | 1  |
|  | Scheduling   | Increase due to larger support requirements for more mods and maintenance activities identified above                         | 2  |
|  | Training   | Additional maintenance technical training and overall GET training due to staff increases shown in all functions              | 3  |
|  | Outage Management  | Additional preparation required for outage scope development and refinement driven by larger number of components and systems | 3  |
|  |  |   |    |
| Total FTE Adjustments for 2-Units from PWR to CANDU                    |  |   | 75 |



#### **Factors In Scaling From 2-Units to 4-Units**

- To scale up 2-Units to 4-Units, we examined current functional staffing at 1-Unit, 2-Unit, and 3-Unit U.S. reactors
- We expected to identify functionally-based scaling factors going from 1 to 2, and from 2 to 3 units, that could be applicable; the analysis results showed inconsistent relationships for individual functions, including some cases where staffing levels were lower at a 2-Unit plant for the same function at a 1-Unit plant (this is an example of a "less efficient" Stand-Alone plant with no fleet economies of scale compared to a "very efficient" 2-Unit fleet plant that had optimized through centralization and standardization)
- These analysis results were too inconsistent to apply to scaling
- As a consulting team, which included experienced nuclear plant engineers and operators, we developed the scaling factors based on our experience and best estimates for most functions, we applied a scaling factor of 1.8 times the 2-unit level for a 4-unit plant, which was based on staffing levels we have observed at several international 4-unit sites relative to our benchmark 2-unit sites
- Several exceptions from the 1.8x scaling factor were applied, and are shown in the body of this report (Operations, for example, requires fully staffed shift crews for each reactor or 2-unit set of reactors from our international observations)

